

Summary of UNOPS Benchmarking Assessment and Recommendations on GGGI's Draft Procurement Rules

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# **Executive Summary**



- The GGGI Council has requested the United Nations Office for Project Services (UNOPS) for an independent benchmarking assessment of GGGI's Draft Procurement Rules.
- UNOPS developed a benchmarking matrix tailored to the need of GGGI for the specific areas:
  - Comprehensiveness of GGGI Procurement Rules
  - Procurement methods and solicitation mechanisms
  - Criteria for direct contracting
  - Evaluation process and committee structure
  - Internal resources dedicated to procurement
- Assessment: Overall, the GGGI procurement principles are in line with international practices. The GGGI Procurement Rules feature a broad scope of application, which is generally in line with the benchmarked procurement rules. Certain exceptions are noted and have been recommended, along with GGGI's action points, in the following pages.
- All recommendations have been acted upon, and the Procurement Rules have been updated.

#### **Article 1 - Definitions**



GGGI has aligned and formatted the document to look similar to the Financial Regulations.

Article 1 now includes additional definitions describing the procurement terminology based on the changes made in the rules. More specifically, the following definitions have been added by GGGI following UNOPS report:

- "ITB" or "Invitation to Bid"
- "Eol" or "Expressions of Interest"
- "Value for money"
- "Lowest priced compliant offer methodology"
- "OCB" or "Open competitive bidding"
- "LCB" or "Limited competitive bidding"

GGGI has deleted the definitions which were no longer required after the changes in the Procurement Rules.

#### **Article 2 - Introduction**



The following changes have been made based on UNOPS recommendation:

- The procurement principles have been amended to provide clarity and strengthen the impact of the stated principles of accountability, competition, fairness, transparency, and value for money by providing explanations in the context of procurement.
- Sustainability has been added as an additional procurement principle to encourage procurement practices that stimulate the development and diffusion of environmentally sound goods and services and would promote the integration of the three pillars of sustainable development, i.e. economic development, social development and environmental protection.
- GGGI has established a complaints and appeals mechanism; to comply with good international practice, GGGI has described the complaints and appeals mechanism in the procurement rules.
- GGGI has clarified the scope of application of the Procurement Rules for MoUs, including justification for direct contracting.

### **Article 3 - Procurement actions**



The following sections have been added based on UNOPS recommendation:

- Procurement Planning: Preparing and maintaining procurement plan
- Definition of requirements: Solicitation documents and description of requirements
- Contract management: Performance clause, amendments, publication, debriefing for unsuccessful bidders and follow-up performance measures.

GGGI has further substantiate the principle of "competition" by reducing the number of conditions from 10 to 8 under which direct contracting is permitted, i.e. consolidate certain justifications and reconsider unusual exceptions.

As recommended by UNOPS purchase or lease of real property, and procurement from a supplier for reason of standardisation or need of compatibility has been added as an exception to the Procurement Rules, under Direct Contract.

#### **Article 3 - Procurement actions**



Based on UNOPS recommendation, GGGI has added specific rules on methods of procurement and conditions of use **for 3 types of procurement**:

- Goods, works and non-consulting services
- Consulting services by firms, and
- Consulting service by individuals.

GGGI has specified the available procurement methods and clearly named and described, including the conditions for selecting the appropriate procurement method, including specific thresholds and selection mechanisms as recommended by UNOPS. These are summarized and set out in Appendix 1.

GGGI has revised the rules to clarify the use of Open Competitive Bidding (OCB) for goods and Expression of Interest followed by Request for Proposal for consulting services, including advertising requirements for these mechanisms. Clear guidelines have been set for goods and consulting services, as an annexure to the Procurement Rules.

#### **Article 3 - Procurement actions**



Based on UNOPS recommendation, GGGI has clarified when a specific **evaluation methodology** should be used. GGGI has added specific evaluation criteria to be set out in the solicitation documents and divided into the following categories:

- Formal
- Commercial
- Technical

As recommended by UNOPS, bid evaluation methodology has been updated and differ based on solicitation mechanism and value thresholds.

GGGI has added an option for other **languages** to the Procurement Rules. This was a need felt by GGGI in practice, and is also in line with Rules of benchmarked organizations.

GGGI has added a rule on **Framework Agreements** which shall be identified by the GGGI, either during the Procurement Planning phase or while implementing the Procurement Plan, to meet repetitive requirements for standard goods or services including consulting services.

## **Article 4 - Evaluation Committees and Conflict of Interest**



The following changes have been made based on UNOPS recommendation:

- GGGI has enhanced the effectiveness and efficiency of the evaluation structures.
- Evaluation of Procurement Activities will be done by a Procurement Committee up to USD 500,000, prior to approval as per the GGGI Delegation of Authorities (DoA).
- Evaluation of Procurement Activities above USD 500,000 will additionally require the recommendation from a Contracts Review Committee, prior to approval as per the GGGI Delegation of Authorities (DoA).
- The evaluation structures and roles and responsibilities, including thresholds for the involvement of committees has been clearly defined.
- GGGI has added a rule to ensure all committee members shall have appropriate technical and procurement expertise and experience.



# THANK YOU!